

## Message Text

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AMCONSUL IBADAN

AMCONSUL KADUNA

C O N F I D E N T I A L LAGOS 10120

E.O. 11652: GDS

TAGS: PFOR, UNGA, NI, US

SUBJECT: UNGA: TALKING POINTS FOR PROPOSED BILATERAL MEETING

BETWEEN THE SECRETARY AND NIGERIAN EXTERNAL AFFAIRS

COMMISSIONER GARBA

REF: (A) LAGOS 9946 (B) LAGOS 9871

1. WHILE WE RECOGNIZE THAT DEVELOPMENTS OVER COURSE NEXT FOUR OR FIVE WEEKS WILL DICTATE FINAL SHAPE AND CONTENT OF TALKING POINTS TO BE USED IN CONNECTION WITH BILATERAL MEETING BETWEEN THE SECRETARY AND NIGERIA'S EXTERNAL AFFAIRS COMMISSIONER BRIGADIER GARBA, THERE ARE SOME ISSUES WHICH CAN BE SAFELY PREDICTED TO BE STILL RELEVANT IN EARLY OCTOBER. WE URGE THAT CONSIDERATION BE GIVEN TO INCLUSION OF THE FOLLOWING POINTS IN THE BRIEFING MATERIAL WHICH WILL BE PREPARED FOR THAT MEETING.

2.SOUTHERN AFRICA: THE FMG CONTINUES TO BE EMOTIONALLY AND MATERIALLY INVOLVED IN DEVELOPMENTS IN SOUTHERN AFRICA. THE NIGERIANS DON'T WANT TO BE LEFT OUT ON ISSUES WHICH THEY CONSIDER TO BE THE PROPER CONCERN OF A CONTINENTAL LEADER. THERE IS A DANGER THAT AN ILL-INFORMED FMG WOULD FEEL SLIGHTED AND MIGHT ADOPT POSITIONS OR TAKE ACTIONS WHICH COULD COMPLICATE EFFORTS TO MOVE TOWARD A SETTLEMENT OF  
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THE RHODESIAN, NAMIBIAN AND SOUTH AFRICAN PROBLEMS; CONVERSELY,

IF PROPERLY MASSAGED, NIGERIANS COULD WELL PLAY RESPONSIBLE ROLE AT LEAST AROUND THE EDGES OF THE CONFLICT ZONES. WE RECOMMEND THAT THE SECRETARY BRIEF GARBA ON THE STATUS OF U.S./SOUTH AFRICAN TALKS AS WELL AS THE NEXT STEPS IN THE CONTINUING U.S. INITIATIVE. FOR HIS PART, WE WOULD EXPECT GARBA MIGHT TAKE THE OPPORTUNITY TO CRITICIZE ISRAELI COLLABORATION WITH SOUTH AFRICA (REFTELS). THE COMMISSIONER ALSO MIGHT VERY WELL URGE THE U.S. TO SUPPORT, OR AT LEAST NOT VOTE AGAINST, ANOTHER ANGOLAN MOVE TO GAIN UN MEMBERSHIP.

3. KOREA: WE URGE THAT THE SECRETARY PERSONALLY MAKE A PITCH FOR U.S. POSITION, INCLUDING FMG RECOGNITION OF ROK NOW THAT NIGERIANS HAVE ESTABLISHED RELATIONS WITH DPRK. HE MIGHT ASK GARBA WHETHER NIGERIA JOINED THE MANY OTHER NATIONS WHICH FILED RESERVATIONS OVER THE HARSH LANGUAGE CONTAINED IN THE RESOLUTION ON KOREA ADOPTED BY THE NAM COLOMBO SUMMIT. THE BIGGEST HANGUP FOR NIGERIANS APPEARS TO BE THE CONTINUED PRESENCE OF U.S. TROOPS IN SOUTH KOREA. WE HAVE BEEN GETTING NOWHERE ON OUR MANY DEMARCHES HERE, AND JAPANESE, CANADIANS AND OTHERS ARE DRAWING SAME KIND OF BLANKS. WE NEED THE SECRETARY'S CLOUT ON THIS ONE.

4. PUERTO RICO: THE SECRETARY MIGHT REAFFIRM THAT USG CONSIDERS CUBAN EFFORTS FOR UN RECONSIDERATION OF STATUS OF PUERTO RICO AS GROSS INTERFERENCE IN U.S. INTERNAL AFFAIRS. THE SECRETARY MIGHT ALSO TAKE THE OPPORTUNITY TO THANK GARBA FOR LATTER'S REBUFF OF ATTEMPT BY PUERTO RICAN NATIONALISTS AT NON-ALIGNED SUMMIT TO GAIN NIGERIAN CO-SPONSORSHIP OF UNFRIENDLY RESOLUTION (PARA 10 REFTEL A).

5. MIDDLE EAST: BECAUSE RECENT SIGNS OF GROWING ISRAELI/ SOUTH AFRICAN COLLABORATION HAVE HARDENED GARBA'S (AND PRESUMABLY THE FMG'S) POSITION AGAINST TEL AVIV (REFTELS), THE SECRETARY MIGHT FIND IT USEFUL MAKE ANOTHER PLEA FOR UNIVERSALITY IN UN AND REITERATE OUR OPPOSITON TO EXPULSION OF ANY UN MEMBER.

6. OTHER UN MEMBERSHIP QUESTIONS: SINCE FMG HAS NOW RECOGNIZED BOTH VIETNAMS AND DPRK, WE SHOULD EXPECT NIGERIANS TO BE EVEN MORE ACTIVE IN SUPPORTING ADMISSION THESE STATES INTO UNGA THAN THEY WERE LAST YEAR. THE SECRETARY MIGHT TAKE THE

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OPPORTUNITY TO REITERATE OUR POSITION ON THESE ISSUES.

7. INDIGENIZATION AND REDUCTION OF EXPATRIATE QUOTAS: DEPENDING ON FUTURE COURSE OF CURRENT ROUND OF NEGOTIATIONS BETWEEN FMG AND AMERICAN BANKS OPERATING IN NIGERIA: SECRETARY MIGHT MAKE A POINT OF COMMENTING ON THE ADVERSE AFFECT TOO RAPID MOVES IN THESE AREAS WILL HAVE ON NIGERIA'S ABILITY ATTRACT NEEDED DEVELOPMENT CAPITAL AND ENCOURAGE THE TRANSFER OF

TECHNOLOGY.

8. FMG PETROLEUM POLICY: PRESUMABLY THE FMG RECOGNIZES THAT PETROLEUM REVENUES WILL IN LARGE PART FINANCE NIGERIA'S AMBITIOUS DEVELOPMENT PLANS. HOWEVER, AMERICAN OIL FIRMS HAVE CUT BACK ON EXPLORATION AND DEVELOPMENT AS THE RESULT OF FMG POLICIES WHICH HAVE REDUCED PROFIT MARGINS TO MINIMUM. UNLESS THIS TREND IS REVERSED IT IS LIKELY THAT WITHIN TWO YEARS NIGERIAN OIL PRODUCTION WILL BEGIN TO FALL. IN THE MEANTIME, PRESSURE WILL MOUNT TO MAKE UP ANY REVENUE SHORTFALLS BY INCREASING OIL PRODUCTION OR REDUCING EVEN FURTHER THE COMPANIES' PROFIT MARGINS. DECISIONS MAY BE TAKEN WHICH WOULD ADVERSELY AFFECT U.S. INTERESTS. IN THESE CIRCUMSTANCES, THE SECRETARY MIGHT WANT TO TELL GARBA HE HOPES THAT FMG'S CURRENT OIL POLICY REVIEW WILL RESULT IN A DECISION TO PROVIDE INCENTIVES TO OIL PRODUCERS ADEQUATE TO ENSURE THAT OIL PRODUCTION WILL NOT FALL.

9. DIPLOMATIC TRAVEL RESTRICTIONS: IF THE TRAVEL BAN IS STILL IN FORCE AT THE TIME OF THE MEETING, WE URGE THAT THE SECRETARY EXPRESS THE U.S.'S CONCERN. WE SUGGEST HE ALSO CITE THE SEVERITY OF NEW RESTRICTIONS ON ACTIVITIES OF DEFENSE ATTACHES.

10. GUTHRIE/SPRIGGS: DEPENDING ON THE STATUS OF THE CASE, THE SECRETARY MIGHT EXPRESS HIS HOPE THAT THE FMG WILL FIND IT POSSIBLE TO ORDER THE QUICK DEPORTATION OF THESE TWO MEN WHOSE SENTENCES APPEAR FROM A U.S. VANTAGE POINT VERY SEVERE IN RELATION TO THE CRIME FOR WHICH THEY WERE CONVICTED (PARA 7, REFTEL A). IN THE EVENT THERE HAVE BEEN ADDITIONAL CASES OF HARASSMENT OF AMERICAN CITIZENS -- EITHER OFFICIAL U.S. PERSONNEL OR PRIVATE INDIVIDUALS -- THE SECRETARY MIGHT ALSO REMARK THAT THIS CONTINUING SITUATION CANNOT HELP BUT HAMPER THE COMMISSIONER'S EFFORTS TO NORMALIZE RELATIONS  
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WITH THE U.S.

11. FESTAC: TAKING CARE TO EMPHASIZE THAT AMERICAN PARTICIPATION IN FESTAC IS PRIVATELY ORGANIZED AND FINANCED, THE SECRETARY MIGHT ASK THE COMMISSIONER THE STATUS OF NIGERIAN PREPARATIONS FOR THE FESTIVAL. ALTHOUGH THE U.S. HAS GIVEN THE NORTH AMERICAN FESTAC COMMITTEE \$100,000 "SEED" MONEY, WE DO NOT WANT TO ENCOURAGE EITHER THE COMMITTEE OR THE NIGERIANS TO EXPECT THAT ADDITIONAL FUNDS WILL BE FORTHCOMING. IN FACT WE EXPECT THAT THE FMG WILL BE FACED WITH SERIOUS FINANCIAL, LOGISTICAL AND OTHER LOGISTICAL PROBLEMS IN GETTING THE FESTIVAL OFF THE GROUND.  
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